

116TH CONGRESS  
2D SESSION

# H. R. 7947

To provide additional temporary supports and flexibilities for older foster youth, grandparents, and other kinship families, home visiting for pregnant and parenting families, and other child welfare services, during the COVID-19 pandemic.

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## IN THE HOUSE OF REPRESENTATIVES

AUGUST 7, 2020

Mr. DANNY K. DAVIS of Illinois (for himself and Mrs. WALORSKI) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide additional temporary supports and flexibilities for older foster youth, grandparents, and other kinship families, home visiting for pregnant and parenting families, and other child welfare services, during the COVID-19 pandemic.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Supporting Foster  
5       Youth and Families through the Pandemic Act”.

## 1 SEC. 2. DEFINITIONS.

## 2 In this Act:

3 (1) COVID-19 PUBLIC HEALTH EMERGENCY.—

4 The term “COVID–19 public health emergency”  
5 means the public health emergency declared by the  
6 Secretary pursuant to section 319 of the Public  
7 Health Service Act, entitled “Determination that a  
8 Public Health Emergency Exists Nationwide as the  
9 Result of the 2019 Novel Coronavirus”.

**16 SEC. 3. CONTINUED SAFE OPERATION OF CHILD WELFARE  
17 PROGRAMS AND SUPPORT FOR OLDER FOS-  
18 TER YOUTH.**

19 (a) FUNDING INCREASES.—

1                             (2) EDUCATION AND TRAINING VOUCHERS.—Of  
2 the amount made available by reason of paragraph  
3 (1) of this subsection, not less than \$50,000,000  
4 shall be reserved for the provision of vouchers pursuant  
5 to section 477(h)(2) of the Social Security Act.

6                             (3) INAPPLICABILITY OF STATE MATCHING REQUIREMENT TO ADDITIONAL FUNDS.—In making  
7 payments under subsections (a)(4) and (e)(1) of section 474 of the Social Security Act from the additional funds made available as a result of paragraphs (1) and (2) of this subsection, the percentages specified in subsections (a)(4)(A)(i) and (e)(1) of such section are, respectively, deemed to be 100 percent.

15                             (4) MAXIMUM AWARD AMOUNT.—The dollar amount specified in section 477(i)(4)(B) of the Social Security Act through the end of fiscal year 2021 is deemed to be \$12,000.

19                             (5) INAPPLICABILITY OF NYTD PENALTY TO ADDITIONAL FUNDS.—In calculating any penalty under section 477(e)(2) of the Social Security Act with respect to the National Youth in Transition Database (NYTD) for the COVID–19 public health emergency period, none of the additional funds made available by reason of paragraphs (1) and (2) of this

1 subsection shall be considered to be part of an allot-  
2 ment to a State under section 477(c) of such Act.

3 (b) MAXIMUM AGE LIMITATION ON ELIGIBILITY FOR  
4 ASSISTANCE.—During fiscal years 2020 and 2021, a child  
5 may be eligible for services and assistance under section  
6 477 of the Social Security Act until the child attains 27  
7 years of age, notwithstanding any contrary certification  
8 made under such section.

9 (c) SPECIAL RULE.—With respect to funds made  
10 available by reason of subsection (a) that are used during  
11 the COVID–19 public health emergency period to support  
12 activities due to the COVID–19 pandemic, the Secretary  
13 may not require any State to provide proof of a direct  
14 connection to the pandemic if doing so would be adminis-  
15 tratively burdensome or would otherwise delay or impede  
16 the ability of the State to serve foster youth.

17 (d) PROGRAMMATIC FLEXIBILITIES.—During the  
18 COVID–19 public health emergency period:

19 (1) SUSPENSION OF CERTAIN REQUIREMENTS  
20 UNDER THE EDUCATION AND TRAINING VOUCHER  
21 PROGRAM.—The Secretary shall allow a State to  
22 waive the applicability of the requirement in section  
23 477(i)(3) of the Social Security Act that a youth  
24 must be enrolled in a postsecondary education or  
25 training program or making satisfactory progress to-

1       ward completion of that program if a youth is un-  
2       able to do so due to the COVID–19 public health  
3       emergency.

4                     (2) AUTHORITY TO USE VOUCHERS TO MAIN-  
5       TAIN TRAINING AND POSTSECONDARY EDUCATION.—  
6       A voucher provided under a State educational and  
7       training voucher program under section 477(i) of the  
8       Social Security Act may be used for maintaining  
9       training and postsecondary education, including less  
10      than full-time matriculation costs or other expenses  
11      that are not part of the cost of attendance but would  
12      help support youth in remaining enrolled as de-  
13      scribed in paragraph (1) of this subsection.

14                    (3) AUTHORITY TO WAIVE LIMITATIONS ON  
15      PERCENTAGE OF FUNDS USED FOR HOUSING ASSIST-  
16      ANCE AND ELIGIBILITY FOR SUCH ASSISTANCE.—  
17      Notwithstanding section 477(b)(3)(B) of the Social  
18      Security Act, a State may use—

19                    (A) more than 30 percent of the amounts  
20      paid to the State from its allotment under sec-  
21      tion 477(c)(1) of such Act for a fiscal year, for  
22      room or board payments; and

23                    (B) any of such amounts for youth other-  
24      wise eligible for services under section 477 of  
25      such Act who—

## **5 SEC. 4. PREVENTING AGING OUT OF FOSTER CARE DURING 6 THE PANDEMIC.**

7       (a) ADDRESSING FOSTER CARE AGE RESTRICTIONS  
8 DURING THE PANDEMIC.—A State operating a program  
9 under part E of title IV of the Social Security Act may  
10 not require a child who is in foster care under the respon-  
11 sibility of the State to leave foster care solely by reason  
12 of the child’s age. A child may not be found ineligible for  
13 foster care maintenance payments under section 472 of  
14 such Act solely due to the age of the child or the failure  
15 of the child to meet a condition of section 475(8)(B)(iv)  
16 of such Act before October 1, 2021.

17       (b) RE-ENTRY TO FOSTER CARE FOR YOUTH WHO  
18 AGE OUT DURING THE PANDEMIC.—A State operating a  
19 program under the State plan approved under part E of  
20 title IV of the Social Security Act (and without regard  
21 to whether the State has exercised the option provided by  
22 section 475(8)(B) of such Act to extend assistance under  
23 such part to older children) shall—

1                   (1) permit any youth who left foster care due  
2                   to age during the COVID–19 public health emer-  
3                   gency to voluntarily re-enter foster care;

4                   (2) provide to each such youth who was for-  
5                   mally discharged from foster care during the  
6                   COVID–19 public health emergency, a notice de-  
7                   signed to make the youth aware of the option to re-  
8                   turn to foster care;

9                   (3) facilitate the voluntary return of any such  
10                  youth to foster care; and

11                  (4) conduct a public awareness campaign about  
12                  the option to voluntarily re-enter foster care for  
13                  youth who have not attained 22 years of age, who  
14                  aged out of foster care in fiscal year 2020 or fiscal  
15                  year 2021, and who are otherwise eligible to return  
16                  to foster care.

17                  (c) PROTECTIONS FOR YOUTH IN FOSTER CARE.—  
18 A State operating a program under the State plan ap-  
19 proved under part E of title IV of the Social Security Act  
20 shall—

21                  (1) continue to ensure that the safety, perma-  
22                  nence, and well-being needs of older foster youth, in-  
23                  cluding youth who remain in foster care and youth  
24                  who age out of foster care during that period but

1 who re-enter foster care pursuant to this section, are  
2 met; and

3                 (2) work with any youth who remains in foster  
4 care after attaining 18 years of age (or such greater  
5 age as the State may have elected under section  
6 475(8)(B)(iii) of such Act) to develop, or review and  
7 revise, a transition plan consistent with the plan re-  
8 ferred to in section 475(5)(H) of such Act, and as-  
9 sist the youth with identifying adults who can offer  
10 meaningful, permanent connections.

11                 (d) AUTHORITY TO USE ADDITIONAL FUNDING FOR  
12 CERTAIN COSTS INCURRED TO PREVENT AGING OUT OF,  
13 FACILITATING RE-ENTRY TO, AND PROTECTING YOUTH  
14 IN CARE DURING THE PANDEMIC.—

15                 (1) IN GENERAL.—Subject to paragraph (2) of  
16 this subsection, a State to which additional funds  
17 are made available as a result of section 3(a) may  
18 use the funds to meet any costs incurred in com-  
19 plying with subsections (a), (b), and (c) of this sec-  
20 tion.

21                 (2) RESTRICTIONS.—

22                 (A) The costs referred to in paragraph (1)  
23 must be incurred after the date of the enact-  
24 ment of this section and before October 1,  
25 2021.

(B) The costs of complying with subsection (a) or (c) of this section must not be incurred on behalf of children eligible for foster care maintenance payments under section 472 of the Social Security Act, including youth who have attained 18 years of age who are eligible for the payments by reason of the temporary waiver of the age requirement or the conditions of section 475(8)(B)(iv) of such Act.

(D) A child who re-enters care during the COVID–19 public health emergency period may not be found ineligible for foster care maintenance payments under section 472 of the Social Security Act solely due to age or the requirements of section 475(8)(B)(iv) of such Act before October 1, 2021.

1       (e) TERMINATION OF CERTAIN PROVISIONS.—The  
2 preceding provisions of this section shall have no force or  
3 effect after September 30, 2021.

#### **4 SEC. 5. FAMILY FIRST PREVENTION SERVICES PROGRAM**

5 PANDEMIC FLEXIBILITY.

6 During the COVID-19 public health emergency pe-  
7 riod, each percentage specified in subparagraphs (A)(i)  
8 and (B) of section 474(a)(6) of the Social Security Act  
9 is deemed to be 100 percent.

10 SEC. 6. EMERGENCY FUNDING FOR THE MARYLEE ALLEN  
11 PROMOTING SAFE AND STABLE FAMILIES  
12 PROGRAM.

13       (a) IN GENERAL.—Out of any money in the Treasury  
14 of the United States not otherwise appropriated, there are  
15 appropriated \$85,000,000 to carry out section 436(a) of  
16 the Social Security Act for fiscal year 2020, in addition  
17 to any amounts otherwise made available for such pur-  
18 pose. For purposes of section 436(b) of such Act, the  
19 amount made available by the preceding sentence shall be  
20 considered part of the amount specified in such section  
21 436(a).

22 (b) INAPPLICABILITY OF STATE MATCHING RE-  
23 QUIREMENT TO ADDITIONAL FUNDS.—In making pay-  
24 ments under section 434(a) of the Social Security Act  
25 from the additional funds made available as a result of

1 subsection (a) of this section, the percentage specified in  
2 section 434(a)(1) of such Act is deemed to be 100 percent.

3 **SEC. 7. COURT IMPROVEMENT PROGRAM.**

4 (a) **RESERVATION OF FUNDS.**—Of the additional  
5 amounts made available by reason of section 6 of this Act,  
6 the Secretary shall reserve \$10,000,000 for grants under  
7 subsection (b) of this section, which shall be considered  
8 to be made under section 438 of the Social Security Act.

9 (b) **DISTRIBUTION OF FUNDS.**—

10 (1) **IN GENERAL.**—From the amounts reserved  
11 under subsection (a) of this section, the Secretary  
12 shall—

13 (A) reserve not more than \$500,000 for  
14 Tribal court improvement activities; and

15 (B) from the amount remaining after the  
16 application of subparagraph (A), make a grant  
17 to each highest State court that is approved to  
18 receive a grant under section 438 of the Social  
19 Security Act for the purpose described in sec-  
20 tion 438(a)(3) of such Act, for fiscal year 2020.

21 (2) **AMOUNT.**—The amount of the grant award-  
22 ed to a highest State court under this subsection  
23 shall be the sum of—

24 (A) \$85,000; and

(B) the amount that bears the same ratio to the amount reserved under subsection (a) that remains after the application of paragraph (1)(A) and subparagraph (A) of this paragraph, as the number of individuals in the State in which the court is located who have not attained 21 years of age bears to the total number of such individuals in all States the highest courts of which were awarded a grant under this subsection (based on the most recent year for which data are available from the Bureau of the Census).

13 (3) OTHER RULES.—

4 (D) REDISTRIBUTION OF FUNDS.—If a  
5 highest State court does not accept a grant  
6 awarded under this subsection, or does not  
7 agree to comply with any reporting require-  
8 ments imposed under subparagraph (C) or the  
9 use of funds requirements specified in sub-  
10 section (c), the Secretary shall redistribute the  
11 grant funds that would have been awarded to  
12 that court under this subsection among the  
13 other highest State courts that are awarded  
14 grants under this subsection and agree to com-  
15 ply with the reporting and use of funds require-  
16 ments.

17       (c) USE OF FUNDS.—A highest State court awarded  
18 a grant under subsection (b) shall use the grant funds to  
19 address needs stemming from the COVID–19 public  
20 health emergency, which may include any of the following:

21                   (1) Technology investments to facilitate the  
22 transition to remote hearings for dependency courts  
23 when necessary as a direct result of the COVID-19  
24 public health emergency.

1                   (2) Training for judges, attorneys, and case-  
2 workers on facilitating and participating in remote  
3 hearings that comply with due process and all appli-  
4 cable law, ensure child safety and well-being, and  
5 help inform judicial decision making.

6                   (3) Programs to help families address aspects  
7 of the case plan to avoid delays in legal proceedings  
8 that would occur as a direct result of the COVID–  
9 19 public health emergency.

10                  (4) Other purposes to assist courts, court per-  
11 sonnel, or related staff related to the COVID–19  
12 public health emergency.

13 **SEC. 8. ALLOWING HOME VISITING PROGRAMS TO CON-**  
14 **TINUE SERVING FAMILIES SAFELY.**

15                  (a) IN GENERAL.—For purposes of section 511 of the  
16 Social Security Act, during the COVID–19 public health  
17 emergency period—

18                  (1) a virtual home visit shall be considered a  
19 home visit;

20                  (2) funding for, and staffing levels of, a pro-  
21 gram conducted pursuant to such section shall not  
22 be reduced on account of reduced enrollment in the  
23 program; and

24                  (3) funds provided for such a program may be  
25 used—

- 1                             (A) to train home visitors in conducting a  
2                             virtual home visit and in emergency prepared-  
3                             ness and response planning for families served,  
4                             and may include training on how to safely con-  
5                             duct intimate partner violence screenings re-  
6                             mote ly, training on safety and planning for  
7                             families served;
- 8                             (B) for the acquisition by families enrolled  
9                             in the program of such technological means as  
10                            are needed to conduct and support a virtual  
11                            home visit; and
- 12                            (C) to provide emergency supplies to fami-  
13                            lies served, regardless of whether the provision  
14                            of such supplies is within the scope of the ap-  
15                            proved program, such as diapers, formula, non-  
16                            perishable food, water, hand soap, and hand  
17                            sanitizer.

18                 (b) VIRTUAL HOME VISIT DEFINED.—In subsection  
19                 (a), the term “virtual home visit” means a home visit, as  
20                           described in an applicable service delivery model, that is  
21                           conducted solely by the use of electronic information and  
22                           telecommunications technologies.

23                 (c) AUTHORITY TO DELAY DEADLINES.—  
24                         (1) IN GENERAL.—The Secretary may extend  
25                           the deadline by which a requirement of section 511

1       of the Social Security Act must be met, by such pe-  
2       riod of time as the Secretary deems appropriate,  
3       taking into consideration the impact of the COVID–  
4       19 public health emergency on eligible entity home  
5       visiting programs and the impact of families enrolled  
6       in home visiting programs. The Secretary may delay  
7       the deadline for submission, waive performance  
8       measures, or allow for alternative data sources to be  
9       used to show improvement in performance in the  
10      manner provided in section 511(d)(1) of such Act.

11           (2) DELAY OF DEADLINE FOR STATEWIDE  
12       NEEDS ASSESSMENT.—The Secretary may delay the  
13       October 1, 2020, deadline for reviewing and updat-  
14       ing any needs assessment required by section  
15       511(b)(1) or 511(h)(2)(A) of the Social Security  
16       Act, but any such delay shall not affect the timing  
17       for, or amount of, any payment to the State involved  
18       from the fiscal year allotments available to the State  
19       under section 502(c) of such Act.

20           (3) GUIDANCE.—The Secretary shall provide to  
21       eligible entities funded under section 511 of the So-  
22       cial Security Act information on the parameters  
23       used in extending a deadline under paragraph (1) or  
24       (2) of this subsection.

## 1       (d) EXTENSION OF GRANT OBLIGATION PERIOD.—

2 Notwithstanding section 511(j)(3)(A) of the Social Security Act, funds made available to an eligible entity for fiscal year 2018 under section 511 of such Act shall remain available for expenditure by the eligible entity through September 30, 2021.

7       (e) TIMELY RELEASE OF TITLE V FUNDS.—The authorities provided in this section shall not be interpreted to authorize or require any delay in the timely release of funds under title V of the Social Security Act.

11 **SEC. 9. KINSHIP NAVIGATOR PROGRAMS PANDEMIC FLEXIBILITY.**

13       (a) INAPPLICABILITY OF MATCHING FUNDS REQUIREMENTS.—During the COVID–19 public health emergency period, the percentage specified in section 474(a)(7) of the Social Security Act is deemed to be 100 percent.

18       (b) WAIVER OF EVIDENCE STANDARD.—During the COVID–19 public health emergency period, the requirement in section 474(a)(7) of the Social Security Act that the Secretary determine that a kinship navigator program be operated in accordance with promising, supported, or well-supported practices that meet the applicable criteria specified for the practices in section 471(e)(4)(C) of such Act shall have no force or effect.

1       (c) OTHER ALLOWABLE USES OF FUNDS.—A State  
2 may use funds provided to carry out a kinship navigator  
3 program—

4                 (1) for evaluations, independent systematic re-  
5 view, and related activities;

6                 (2) to provide short-term support to kinship  
7 families for direct services or assistance during the  
8 COVID–19 public health emergency period; and

9                 (3) to ensure that kinship caregivers have the  
10 information and resources to allow kinship families  
11 to function at their full potential, including—

12                     (A) ensuring that those who are at risk of  
13 contracting COVID–19 have access to informa-  
14 tion and resources for necessities, including  
15 food, safety supplies, and testing and treatment  
16 for COVID–19;

17                     (B) access to technology and technological  
18 supports needed for remote learning or other  
19 activities that must be carried out virtually due  
20 to the COVID–19 public health emergency;

21                     (C) health care and other assistance, in-  
22 cluding legal assistance and assistance with  
23 making alternative care plans for the children  
24 in their care if the caregivers were to become  
25 unable to continue caring for the children;

1                         (D) services to kinship families, including  
2                         kinship families raising children outside of the  
3                         foster care system; and

4                         (E) assistance to allow children to continue  
5                         safely living with kin.

6         (d)     TERRITORY     CAP     EXEMPTION.—Section  
7 1108(a)(1) of the Social Security Act shall be applied  
8 without regard to any amount paid to a territory pursuant  
9 to this section that would not have been paid to the terri-  
10 tory in the absence of this section.

11 **SEC. 10. ADJUSTMENT OF FUNDING CERTAINTY BASELINES**  
12                         **FOR FAMILY FIRST TRANSITION ACT FUND-**  
13                         **ING CERTAINTY GRANTS.**

14         Section 602(c)(2) of division N of the Further Con-  
15 solidated Appropriations Act, 2020 (Public Law 116–94)  
16 is amended—

17                         (1) in subparagraph (C), in the matter pre-  
18 ceding clause (i), by striking “The calculation” and  
19 inserting “Except as provided in subparagraph (G),  
20 the calculation”; and

21                         (2) by adding at the end the following:

22                         “(G) ADJUSTMENT OF FUNDING CER-  
23 TAINTY BASELINES.—

24                         “(i) HOLD HARMLESS FOR TEM-  
25 PORARY INCREASE IN FMAP.—For each fis-

1                   cal year specified in subparagraph (B), the  
2                   Secretary shall increase the maximum  
3                   capped allocation for fiscal year 2019 or  
4                   the final cost neutrality limit for fiscal year  
5                   2018 for a State or sub-State jurisdiction  
6                   referred to in subparagraph (A)(i), by the  
7                   amount equal to the difference between—

8                         “(I) the amount of the foster  
9                         care maintenance payments portion of  
10                       such maximum capped allocation or  
11                       final cost neutrality limit; and

12                         “(II) the amount that the foster  
13                         care maintenance payments portion of  
14                       such maximum capped allocation or  
15                       final cost neutrality limit would be if  
16                       the Federal medical assistance per-  
17                       centage applicable to the State under  
18                       clause (ii) for the fiscal year so speci-  
19                       fied were used to determine the  
20                       amount of such portion.

21                         “(ii) APPLICABLE FEDERAL MEDICAL  
22                         ASSISTANCE PERCENTAGE.—For purposes  
23                       of clause (i)(II), the Federal medical as-  
24                       sistance percentage applicable to a State  
25                       for a fiscal year specified in subparagraph

(B) is the average of the values of the Federal medical assistance percentage applicable to the State in each quarter of such fiscal year under section 474(a)(1) of the Social Security Act (42 U.S.C. 674(a)(1)) after application of any temporary increase in the Federal medical assistance percentage for the State and quarter under section 6008 of the Families First Coronavirus Response Act (42 U.S.C. 1396d note) and any other Federal legislation enacted during the period that begins on July 1, 2020, and ends on September 30, 2021.”.

15 SEC. 11. TECHNICAL CORRECTION TO TEMPORARY IN-  
16 CCREASE OF MEDICAID FMAP.

17 Section 6008 of the Families First Coronavirus Re-  
18 sponse Act (Public Law 116–127) is amended by adding  
19 at the end the following:

“(d) APPLICATION TO TITLE IV-E PAYMENTS.—If the District of Columbia receives the increase described in subsection (a) in the Federal medical assistance percentage for the District of Columbia with respect to a quarter, the Federal medical assistance percentage for the District of Columbia, as so increased, shall apply to pay-

1 ments made to the District of Columbia under part E of  
2 title IV of the Social Security Act (42 U.S.C. 670 et seq.)  
3 for that quarter, and the payments under such part shall  
4 be deemed to be made on the basis of the Federal medical  
5 assistance percentage applied with respect to such District  
6 for purposes of title XIX of such Act (42 U.S.C. 1396  
7 et seq.) and as increased under subsection (a).".

○